

# DEPARTMENT OF PUBLIC WORKS

Quality, Excellence, Innovation

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Board of Supervisors  
3501 Civic Center Drive  
San Rafael, CA 94903

**SUBJECT:** Marin County Unincorporated Area Bicycle and Pedestrian Master Plan

Dear Board Members:

**RECOMMENDATION:** It is recommended that your Board:

1. Conduct a Public Hearing;
2. Adopt the Resolution adopting the Addendum to the Negative Declaration of Environmental Impact for the Unincorporated Area Bicycle and Pedestrian Master Plan; and
3. Adopt the Resolution approving the 2018 Unincorporated Area Bicycle and Pedestrian Master Plan.

**SUMMARY:** The Unincorporated Area Bicycle and Pedestrian Master Plan is the policy and program framework for development and implementation of the unincorporated area's bicycle and pedestrian network, programmatic outreach, and safety improvements. Your Board adopted the original Master Plan on May 22, 2001, and a subsequent update to that Plan on March 25, 2008.

The proposed 2018 Master Plan reflects the status of several projects contemplated in the previous master plans that have since been constructed, identifies a continuous network of paths, lanes, and routes to improve circulation and encourage more walking and biking, recommends various safety improvements, and incorporates new project ideas and programs not contemplated in the previous master plans. Current challenges and opportunities along with potential funding sources are identified. Adoption of the updated Master Plan by your Board provides policy direction to staff in pursuing completion of pedestrian and bicycle improvement projects and educational programming. Having an adopted bicycle and pedestrian master plan also enables the County to compete for various grant sources to fund projects and programs identified in the Master Plan.

**DISCUSSION:** In 2014, the Transportation Authority of Marin (TAM) contracted with Alta Planning + Design to prepare updates to the bicycle and pedestrian plans for the unincorporated area and eight of the eleven cities and towns over a three-year period with the intent that concurrent updating of the respective plans would lead to a more cohesive and consistent policy and program framework to develop a Countywide network of facilities. In the meantime, San Rafael has also begun updating its master plan under a separate arrangement. The work program has included updates to data and facilities identified in the Plan, community outreach to solicit input on potential additions and changes to the Master Plan, and preparation of updated Plan language and maps.

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The unincorporated area Plan discusses facilities within the unincorporated area and those of Countywide interest. Facilities within the incorporated communities are referenced as relevant and are shown on maps to ensure a seamless network regardless of jurisdiction, but responsibility for those facilities rests with the appropriate city or town. The Master Plan is a policy level document providing a comprehensive overview of what buildout of the network is envisioned to be; specific projects will require further analysis and design in order to implement them.

The Master Plan is focused exclusively on paved bicycle and pedestrian facilities, specifically those part of or planned for the transportation network. Strictly recreational facilities, such as unpaved fire roads and single-track trails, are not included in this Master Plan, but are instead discussed in the Trails Element of the Countywide Plan and the planning documents of the respective land management agencies.

Within the unincorporated area, there are currently 11.4 miles of Class I (multi-use) separated pathways. Buildout of the proposed system would add another 21.3 miles. There are 31.0 miles of bike lanes/shoulders (Class II/Iir) currently with another 108.8 miles proposed, mostly in West Marin. There are also 93.8 miles of bike routes (Class III/IIIIs), while another 2.8 miles are proposed. Sidewalk improvements are recommended, especially within residential areas, for school access routes and connecting to neighborhood commercial areas and transportation facilities. Three proposed key sidewalk projects, totaling 3,390 linear feet identified by the community, include a portion of Belvedere Drive in Strawberry, Lomita Drive south of Edna Maguire School, on Shoreline Highway in Stinson Beach, and in Point Reyes Station from the school down to A Street. A summary of accomplishments since the 2008 Master Plan is attached for reference.

While much of the Master Plan is carried forward from the previous master plans, several updates and additional information have been incorporated into the current version. Key changes included in the updated Master Plan include:

- Updating of project status and delineation of projects completed since the 2008 Master Plan;
- Addition of proposed facilities identified through community outreach and other efforts including Safe Routes to Schools;
- Inclusion of new facility types as identified in the Caltrans Highway Design Manual;
- Updated and enhanced maps;
- Updated count and user survey data;
- Expanded analysis of funding programs to construct facilities identified in the Plan; and
- Inclusion of the Metropolitan Transportation Commission's Complete Streets policy, which is a requirement to receive funds from several MTC grant programs.

**Community Participation**

Through the master contract with TAM, joint County/city/town workshops were held in several locations. Additionally, the County conducted two stand-alone workshops in Point Reyes Station and Marinwood. These workshops were held at the outset of the update process to educate the public about the existing master plans and solicit input on new project ideas or issues to consider during each community's update. The Bicycle Advisory Committee met to discuss initial comments and suggestions that arose during the public workshops for including in the draft Master Plan. Upon completion of the public review draft of the updated Master Plan, a 45-day public comment period was provided to solicit input prior to preparing the final draft. Comments received on the draft updated Plan were considered by staff and the consultant team, who prepared a list of recommended changes to the Public Review Draft for the Bicycle Advisory Committee to consider for inclusion into the final draft. The Bicycle Advisory Committee met on January 23, 2018, to review those recommendations and supported the suggested edits.

**Countywide Plan Consistency**

Countywide Plan Goal TR-2 and its subsidiary policies and programs directly address bicycle and pedestrian access. As the updates of the Countywide Plan and the 2008 Master Plan were occurring simultaneously, staff from the Department of Public Works and Community Development Agency coordinated closely to ensure consistency between the two documents. The 2018 Master Plan's policies and programs remain consistent with the 2007 Countywide Plan.

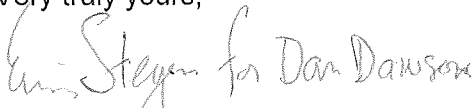
**Environmental Review**

The updated Plan consists of minor technical changes from the 2001 and 2008 Plans. Therefore, subsequent environmental review and recirculation is not triggered under CEQA. An addendum to the Negative Declaration for the 2001 Plan has been prepared. As the Plan is principally a policy and program document, any specific facility or project which may be initiated in the future would itself be subject to CEQA review.

**FISCAL IMPACT:** None. Potential projects identified in the Master Plan and their respective costs will each be considered on their own merits.

<b>REVIEWED BY:</b>	<input type="checkbox"/> County Administrator	<input checked="" type="checkbox"/> N/A
	<input type="checkbox"/> Department of Finance	<input checked="" type="checkbox"/> N/A
	<input type="checkbox"/> County Counsel	<input checked="" type="checkbox"/> N/A
	<input type="checkbox"/> Human Resources	<input checked="" type="checkbox"/> N/A

Very truly yours,



Dan Dawson, AICP  
Principal Transportation Planner

Attachments (listed on the next page)



Attachments:

1. Resolution to Adopt Addendum to Negative Declaration
2. Resolution to Approve Master Plan
3. Original Negative Declaration from 2001 Master Plan
4. Addendum to 2001 Plan Negative Declaration
5. Marin County Unincorporated Area Bicycle and Pedestrian Master Plan –  
Final Draft available at:  
<http://walkbikemarin.org/documents/BMP/2018%20Plan/UnincorpAreaBikePedPlanPRDraft.pdf>
6. Summary of Accomplishments Since 2008 Plan
7. Comment Letters Received During the Public Comment Period for the Public  
Review Draft available at:  
<http://walkbikemarin.org/documents/BMP/2018%20Plan/Public%20Comment-BPMP.pdf>
8. Summary of Recommended Changes to Public Review Draft Incorporated in  
Final Plan