



DEPARTMENT OF
HEALTH AND HUMAN SERVICES

Promoting and protecting health, well-being, self-sufficiency, and safety of all in Marin County.



May 10, 2016

Marin County Board of Supervisors
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SUBJECT: Department of Health and Human Services, Division of Social Services requests Board approval to enter into a Joint Powers Agency with Napa and Lake Counties to operate a regional Workforce Development Board. (New)

Dear Supervisors:

RECOMMENDATIONS:

1. Authorize President to approve the creation of a Joint Powers Agency (JPA) to meet the requirements of the Workforce Innovation and Opportunity Act (WIOA), and to operate a regional Workforce Development Board.
2. Authorize President to execute JPA Agreement between the Counties of Marin, Napa, and Lake.
3. Authorize President to execute Memorandum of Understanding between the Counties of Marin, Napa, and Lake establishing allocation of WIOA funds, indemnification, and insurance terms.
4. Authorize President to appoint two Marin County Supervisors to JPA governing Board.

SUMMARY: In the spring of 2015, the State attempted to withhold Marin's local area designation for WIOA services. The state expressed its desire to consolidate the number of Workforce Development Boards around the state. In response, your board formed a legislative subcommittee to advocate for our local services and to clarify Marin's high performance levels, which was ultimately successful in securing conditional local area designation.

In response to this experience, and due to the new requirements of local Workforce Development Boards (WDB) as outlined in WIOA, staff have been working with regional partners over the last eight months to explore the possibility of a Joint Powers Agency to operate a regional WDB. After much discussion and analysis of other workforce JPA's around the state, staff is recommending the creation of a JPA with Napa and Lake Counties. Marin has a long and successful history of partnering with these counties as part of the North Bay Employment Connection, in the administration of the regional workforce development system.

A JPA will mitigate the risk of a potential forced consolidation in the future, as there is strong indication from the state that it will continue to push for fewer local WDB's. The final Department of Labor regulations (expected to be published summer of 2016) are also expected to require the competitive procurement of the one-stop operator (currently the Marin Employment Connection, operated by our Department).

A JPA provides the vehicle by which a procurement could be conducted. A JPA would also allow for other economies of scale in meeting WIOA requirements, including labor market analysis, reporting to the state, and staff development – while best ensuring local control and decision-making regarding local services to our community.

The JPA governing board would be comprised of two elected Supervisors from each member county, for a total of six, which will serve as the Chief Local Elected Official for the region. The JPA will appoint the regional Workforce Development Board, which must meet regulatory requirements for membership. Each member county will also have a steering committee, to maintain local control of program design. Marin and Napa Counties will each contribute 2.0 FTE to staff the new regional board and meet its obligations under WIOA.

COMMUNITY BENEFIT: The formation of a Joint Powers Agency to oversee a regional Workforce Development Board will allow Marin County to maintain the greatest possible local control while also achieving economies of scale to best meet the requirements of the Workforce Innovation and Opportunity Act.

FISCAL IMPACT: Approval of the JPA will not impose any additional County cost as it does not impact the ongoing base funding of the counties’ WIOA programs. In addition, the JPA has the opportunity to apply for up to \$250,000 of start-up funding from the state. The JPA will operate with existing administrative funding from the formula allocations for each county, as well as regional grants that have already been awarded. The majority of the base allocations from the state will be passed through to each local community for service delivery.

REVIEWED BY:

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|-------------------------------------|-----------------------|-------------------------------------|-----|
| <input checked="" type="checkbox"/> | County Administrator | <input type="checkbox"/> | N/A |
| <input type="checkbox"/> | Department of Finance | <input checked="" type="checkbox"/> | N/A |
| <input checked="" type="checkbox"/> | County Counsel | <input type="checkbox"/> | N/A |
| <input type="checkbox"/> | Human Resources | <input checked="" type="checkbox"/> | N/A |

Respectfully submitted,

Grant Nash Colfax, MD
Director

SAP Document: N/A