# PETALUMA JOINT UNION HIGH SCHOOL DISTRICT BOND MEASURE C

BOND MEASURE C: To improve the quality of education with funding that cannot be taken by the State; repair deteriorating plumb-

**BONDS YES** 

**BONDS NO** 

ing and sewer systems; upgrade inadequate electrical systems; increase student access to 21st century technology; renovate P.E. fields and facilities for school and community use, and modernize/renovate classrooms, restrooms and school facilities; shall the Petaluma Joint Union High School District issue \$68,000,000 of bonds at legal rates, have an independent citizens' oversight committee and have NO money used for administrative salaries?

# COUNTY COUNSEL'S IMPARTIAL ANALYSIS OF MEASURE C

The California Constitution allows school districts to borrow money by issuing bonds to pay for construction, repair, replacement, and acquisition of school facilities if 55 percent of the voters who vote on the measure approve the sale of the bonds. The Petaluma Joint Union High School District Board has called for an election and placed on the ballot the question of whether to issue bonds in the amount of \$68 million for construction, upgrades, and improvements at a number of District school sites.

Money raised by bond sales can be used for the purposes and projects stated in the Bond Project List set forth in the Measure. Projects include repairing deteriorating plumbing and sewer systems; upgrading inadequate electrical systems; increasing student access to computers and technology; renovating P.E. fields and facilities for school and community use; and modernizing classrooms, restrooms, and school facilities. Additional bond projects may include constructing performance arts theaters and pools for school and community use; replacing temporary portables; upgrading fire alarm and security systems; increasing energy efficiency and access for those with disabilities; and removing hazardous materials. As required by state law, the measure prohibits using bond proceeds for teacher or administrator salaries or other operating expenses.

The inclusion of a project on the Bond Project List is not a guarantee that the project will be funded or completed. The District's Board will establish the priority and order in which projects will be completed.

If the Measure is adopted, the District's Board will conduct annual, independent financial and performance audits to ensure that bond proceeds have been expended only on the projects on the Bond Project List. In addition, an Independent Citizens' Oversight Committee will be established within sixty days of the report of election results to the Board. The proceeds of the bonds will be maintained in a separate account, and the Board must receive an annual report on the status of projects undertaken and the amount of bond proceeds received and expended in that year. These requirements are set out as "Accountability Requirements" in the Measure.

If the Measure is approved, the District expects to sell the bonds in series over time. The funds to repay the bonds would be raised by an increase in property taxes based upon the value of land and improvements in the District. The interest rate on the bonds would depend on the market rate at the time the bonds are sold, but cannot exceed the rate set by state law. The Tax Rate Statement prepared by the District Superintendent, which follows this analysis, estimates the property tax levies required to pay off the bonds. The estimated tax rates are a projection, and could go up or down, depending on a number of factors including the timing and amount of bond sales, and changes in assessed value of property in the District.

s/STEVEN WOODSIDE Marin County Counsel s/BRUCE GOLDSTEIN Sonoma County Counsel

### TAX RATE STATEMENT OF BOND MEASURE C

An election will be held in the Petaluma Joint Union High School District (the "District") on June 3, 2014 to authorize the sale of \$68,000,000 in general obligation bonds. The following information is submitted in compliance with Sections 9400-9404 of the California Elections Code.

The best estimate of the tax rate that would be required to fund this bond issue during the first fiscal year after the sale of the first series of bonds, based on estimated assessed valuations available at the time of filing of this statement, is \$.0290 per \$100 (\$29.00 per \$100,000) of assessed valuation in fiscal year 2014-15.

The best estimate of the tax rate that would be required to fund this bond issue during the first fiscal year after the sale of the last series of bonds, based on estimated assessed valuations available at the time of filing of this statement, is \$.0290 per \$100 (\$29.00 per \$100,000) of assessed valuation in fiscal year 2019-20.

The best estimate of the highest tax rate that would be required to fund this bond issue, based on estimated assessed valuations available at the time of filing this statement, is \$.0290 per \$100 (\$29.00 per \$100,000) of assessed valuation.

These estimates are based on projections derived from information obtained from official sources. The actual tax rates and the years in which they will apply may vary depending on the timing of bond sales, the amount of bonds sold at each sale and actual increases in assessed valuations. The timing of the bond sales and the amount of bonds sold at any given time will be determined by the needs of the District. Actual assessed valuations will depend upon the amount and value of taxable property within the District as determined in the assessment and the equalization process.

s/STEVE BOLMAN Superintendent Petaluma Joint Union High School District

#### ARGUMENT IN FAVOR OF MEASURE C

Our schools are the most important assets in our community and should be our number one priority. From higher achieving students, to greater neighborhood safety and improved property values, quality schools make a difference. While our teachers and staff do a great job in educating our children, many classrooms and school facilities at the Petaluma Joint Union High School District are outdated and inadequate to provide students with the facilities they need to succeed. This is why our students need your Yes vote on Measure C!

Although our high schools have been well maintained over the years, aging classrooms and facilities must be upgraded since many do not meet 21st century standards. Measure C would allow the District to improve our schools and the quality of education provided to local students. By investing in our schools, we can meet today's safety, technological, and educational standards and better our community.

If passed, Measure C would provide funding to make facility improvements at the Petaluma Joint High School District, including: repairing deteriorating plumbing and sewer systems; upgrading inadequate electrical systems; replacing outdated heating, ventilation and air-conditioning systems; improving student access to computers and modern technology; and upgrading/renovating P.E. fields and facilities for school and community use.

Measure C makes financial sense and protects taxpayers. All funds must be spent locally and cannot be taken by the State. By law, spending must be reviewed and annually audited by an independent citizens' oversight committee. Also, funds can only be spent to improve our local schools, not for teacher or administrator salaries.

Measure C upgrades and renovates old and inadequate school facilities, improves the education of local children, and maintains the quality of our community. That's something we can all support. Please join us and Vote Yes on Measure C!

s/MICHAEL F. TOMASINI
Community Member
s/ELECE HEMPEL
E.D., Petaluma People Services
s/MIKE BADDELEY
Clerk, Board of Education
s/DR. FRANK CHONG, ED.D.
Superintendent/President SRJC
s/DAVID RABBITT
Sonoma County Supervisor

NO ARGUMENT AGAINST MEASURE C WAS SUBMITTED.

## **FULL TEXT OF BOND MEASURE C**

#### INTRODUCTION

"To improve the quality of education with funding that cannot be taken by the State; repair deteriorating plumbing and sewer systems; upgrade inadequate electrical systems; increase student access to 21st century technology; renovate P.E. fields and facilities for school and community use, and modernize/renovate classrooms, restrooms and school facilities; shall the Petaluma Joint Union High School District issue \$68,000,000 of bonds at legal rates, have an independent citizens' oversight committee and have NO money used for administrative salaries?"

### **BOND AUTHORIZATION**

By approval of this measure by at least 55 percent of the registered voters voting on the measure, the District will be authorized to issue and sell bonds of up to \$68 million in aggregated principal at interest rates not to exceed the legal limit and to provide financing for the specific school facilities projects listed in the Bond Project List described below, subject to all the accountability requirements specified below.

#### ACCOUNTABILITY REQUIREMENTS

The provisions in this section are specifically included in this measure in order that the voters and taxpayers in the District may be assured that their money will be spent wisely. Expenditures to address specific facilities needs of the District will be in compliance with the requirements of Article XIIIA, Section 1(b)(3), of the State Constitution and the Strict Accountability in Local School Construction Bonds Act of 2000 (codified at Education Code Sections 15264 and following.)

**Evaluation of Needs.** The School Board has identified detailed facilities needs of the District and has determined which projects to finance from a local bond at this time. The School Board hereby certifies that it has evaluated safety, class size reduction, enrollment growth, and information technology needs in developing the Bond Project List shown below.

**Independent Citizens' Oversight Committee.** The School Board shall establish an Independent Citizens' Oversight Committee, under Education Code Sections 15278 and following, to ensure bond proceeds are expended only on the school facilities projects listed below. The committee will be established within 60 days of the date when the results of the election appear in the minutes of the School Board.

**Performance Audits.** The School Board shall conduct an annual, independent performance audit to ensure that the bond proceeds have been expended only on the school facilities projects listed below.

**Financial Audits.** The School Board shall conduct an annual, independent financial audit of the bond proceeds until all of those proceeds have been spent for the school facilities projects listed below.

Government Code Accountability Requirements. As required by Section 53410 of the Government Code, (1) the specific purpose of the bonds is set forth in this Full Text of the Measure, (2) the proceeds from the sale of the

bonds will be used only for the purposes specified in this Measure, and not for any other purpose, (3) the proceeds of the bonds, when and if issued, will be deposited into a building fund to be held by the Sonoma County Treasurer, as required by the California Education Code, and (4) the Superintendent of the District shall cause an annual report to be filed with the Board of Education of the District not later than January 1 of each year, which report shall contain pertinent information regarding the amount of funds collected and expended, as well as the status of the projects listed in this Measure, as required by Sections 53410 and 53411 of the Government Code.

## NO TEACHER OR ADMINISTRATOR SALARIES

Proceeds from the sale of bonds authorized by this measure shall be used only for the acquisition, construction, reconstruction, rehabilitation, and/or replacement of school facilities, including the furnishing and equipping of school facilities and/or the acquisition or lease of real property for school facilities, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.

### STATE MATCHING FUNDS

The following statement is included in this measure pursuant to Education Code Section 15122.5: Approval of this measure does not guarantee that the proposed project or projects that are the subject of bonds under this measure will be funded beyond the local revenues generated by this measure. The School District's proposal for the project or projects may assume the receipt of matching state funds, which could be subject to appropriation by the Legislature or approval of a statewide bond measure.

## **BOND PROJECT LIST**

The Bond Project List shown below is a part of the ballot measure and must be reproduced in any official document required to contain the full statement of the bond measure.

**Scope of Projects.** Bond proceeds will be expended on the acquisition, construction, reconstruction, rehabilitation, and/or replacement of school facilities of the Petaluma Joint Union High School District, including the furnishing and equipping of such school facilities and/or the acquisition or lease of real property by the Petaluma Joint Union High School District to be used for school facilities. Whenever specific items are included in the following list, they are presented to provide an example and are not intended to limit the generality of the broader description of the types of authorized projects.

**School Facility Projects.** The specific school facilities projects to be funded include the following:

- Repair/replace deteriorating plumbing and sewer systems
- Upgrade/replace inadequate electrical systems, including the installation of solar panels to achieve energy efficiency
- Replace temporary portables with other classroom facilities
- Replace older heating, ventilation, air conditioning systems with building code compliant, energy efficient systems

- Improve technology infrastructure and provide for student access to computers and modern technology, including modernizing and constructing computer and science labs and acquiring related equipment
- Provide ongoing 21st century technology needs, including the acquisition of one to one devices and other digital tools to provide a modern educational experience
- Repair or replace leaky or outdated roofs
- Modernize and renovate outdated classrooms, restrooms and school facilities, including replacing deteriorating floors, ceilings, walls, lighting, wiring and plumbing and furnishing and equipping classrooms and related facilities to provide a modern learning environment
- Construct, upgrade, renovate and equip labs, multipurpose rooms, cafeterias, classrooms, food service facilities, auditoriums, libraries, gymnasiums and other school facilities, including the acquisition of land for such facilities
- Acquire school and related support facilities through the payment and prepayment of existing lease payments, including leases relating to outstanding certificates of participation
- Renovate, repair, expand and/or upgrade the interior and/or exterior of existing classrooms and school facilities, including infrastructure improvements, new paint, doors, hardware, cabinetry, carpet/tile, curtains/blinds, partitions and exhaust fans, cafeteria and kitchen facilities and equipment and improvements to landscaping, outdoor learning environments and parking
- Construct performing arts theaters for school and community use
- Improve student safety, including upgrading fire alarm and security systems, communication systems upgrades, installing fencing and lighting and making seismic improvements to ensure structural safety
- Construct and/or renovate swimming pools for school and community use, including the acquisition, construction and/or renovation of all facilities relating to indoor and/or outdoor pools
- Improve, rehabilitate and/or construct P.E. fields and facilities for school and community use, including, but not limited to, track and field facilities, tennis courts, gymnasiums, outdoor equipment, resurfacing of outdoor areas, constructing related parking facilities and installing outdoor lighting
- Make Federal and State-mandated Americans with Disabilities Act (ADA) accessibility upgrades including site access, parking and access to playfields and playgrounds
- Acquire/purchase land for potential future school and support sites, including the construction and equipping of facilities at such sites
- Abate and remove hazardous materials identified prior to or during construction
- Necessary site preparation/restoration in connection

with new construction, renovating or remodeling, or installation or removal of relocatable classrooms

Each project includes the expenses of furnishing and equipping, architectural, engineering, design and planning costs, program/project management expenses (including project management performed by District personnel) and a customary contingency for unforeseen design and construction costs. In the event a project has been financed on an interim basis, including through the issuance of certificates of participation or other financing vehicle, the bond project includes the payment of such interim financing. Each bond project described above includes all work incidental to such projects, including but not limited to, demolition, rental or construction of storage facilities and other space on an interim basis and interim classrooms for students and school functions or other storage for classroom materials displaced during construction, addressing unforeseen conditions revealed by construction/modernization and other necessary improvements required to comply with existing building codes, including the Field Act and access requirements of the Americans with Disabilities Act, installation of irrigation and utility lines, governmental fees and permit costs, and all costs relating to the issuance of the bonds authorized hereunder and the costs of preparing the performance and financial audits required by this measure. Some projects may be undertaken as joint use projects in cooperation with other local public or non-profit agencies.

The order in which school facilities projects are listed above does not suggest an order of priority. Project priorities will be determined by the District Board. The District is unable to anticipate all unforeseen circumstances, which may prevent some of the projects listed above from being undertaken or completed.

RESOLUTION OF THE BOARD OF EDUCATION OF THE PETALUMA JOINT UNION HIGH SCHOOL DISTRICT OF THE COUNTY OF SONOMA, STATE OF CALIFORNIA ORDERING AN ELECTION TO AUTHORIZE THE ISSUANCE OF SCHOOL GENERAL OBLIGATION BONDS, ESTABLISHING SPECIFICATIONS OF THE ELECTION ORDER, AND REQUESTING CONSOLIDATION WITH OTHER ELECTIONS OCCURRING ON JUNE 3, 2014

WHEREAS, in the judgment of the Board of Education (the "Board") of the Petaluma Joint Union High School District (the "District"), it is advisable to call an election to submit to the electors of the District the question of whether bonds of the District shall be issued and sold for the purpose of raising money for the construction, reconstruction, rehabilitation, replacement, acquisition, furnishing and equipping of school facilities, including the acquisition or lease of real property for school facilities; and

WHEREAS, the Board is authorized, upon a two-thirds vote of the Board, to pursue the authorization and issuance of bonds by a 55% vote of the electorate of the District on the question whether bonds of the District shall be issued and sold for specified purposes, pursuant to Article XIIIA Section 1 paragraph (b) of the California Constitution ("Article XIIIA"), Article XVI Section 18 paragraph (b) of the California Constitution ("Article XVI") and under California Education Code Section 15264 et seq. (the "Act", and together with Article XIIIA and Article XVI, the "Law"); and

WHEREAS, under the Act, the election may be ordered at a primary or general election, a regularly scheduled local election at which all of the electors of the District are entitled to vote, or a statewide special election; and

WHEREAS, the Board desires to call an election in the District on June 3, 2014, which is the date of the statewide direct primary election, pursuant to the Law, and, pursuant to Education Code Section 15121 and Elections Code Section 10403, to request consolidation with any and all other elections held in the District on such date, and to request the Sonoma County Registrar of Voters to perform election services for the District;

NOW, THEREFORE, THE BOARD OF EDUCATION OF THE PETALUMA JOINT UNION HIGH SCHOOL DISTRICT DOES HEREBY RESOLVE, DETERMINE AND ORDER AS FOLLOWS:

Section 1. Call for Election. The Board hereby orders an election and submits to the electors of the District the question of whether general obligation bonds of the District shall be issued and sold in the maximum principal amount of \$68.0 million for the purposes described in the ballot measure approved under Section 3 and attached hereto as Appendix A (Full Text) and Appendix B (Abbreviated Text), and paying costs incident thereto. This Resolution constitutes the order of the District to call such election and shall constitute the "specifications of the election order" pursuant to Education Code Section 5322.

Section 2. Election Date. The date of the election

shall be June 3, 2014, and such bond election shall be held solely within the boundaries of the District. The boundaries of the District have not changed since the District's last election.

Section 3. Purpose of Election; Ballot Measure. The purpose of the election shall be for the voters in the District to vote on a measure, a full copy of which is attached hereto as Appendix A and marked "Exhibit A – Ballot Measure - Full Text of Measure" (the "Full Text of the Measure"), containing the question of whether the District shall issue the Bonds for the purposes stated therein, together with the accountability requirements of Article XIIIA and the requirements of Section 15272 of the Act. The Full Text of the Measure, which commences with the heading "FULL TEXT OF MEASURE" and includes all of the text thereafter on Exhibit A, shall be printed in the voter information pamphlet provided to voters, with such measure designation as is assigned to the measure. As required by Elections Code Section 13247, the abbreviated form of the measure to appear on the ballot is attached hereto as Appendix B and is marked as "Exhibit B – Ballot Measure - Abbreviated Form." The Superintendent is hereby authorized and directed to make any changes to the text of the measure (full text and/or abbreviated measure) as required to conform to any requirements of Article XIIIA, the Act, the Sonoma County Registrar of Voters (being the County whose Superintendent of Schools has jurisdiction over the District) or the Marin County Registrar of Voters.

**Section 4. Authority for Election.** The authority for ordering the election is contained in Section 15264 et. seq. of the Education Code and Section 1 paragraph (b) subsection (3) of Article XIIIA. The authority for the specification of this election order is contained in Section 5322 of the Education Code.

**Section 5. School Facilities Projects.** As required by Article XIIIA, the Board hereby certifies that it has evaluated safety, class size and information technology needs in developing the list of school facilities projects set forth in Appendix A.

Section 6. Covenants of the Board upon Approval of the Bonds by the Electorate; Accountability Measures. As required by Article XIIIA, Section 15278 of the Act, and Government Code Section 53410, in the event 55 percent of the voters voting in the District approve of the Bonds, the Board shall:

- (a) conduct an annual, independent performance audit to ensure that the funds have been expended only on the projects listed in Exhibit A;
- (b) conduct an annual, independent financial audit of the proceeds from the sale of the Bonds until all of those proceeds have been expended for the school facilities projects listed in Exhibit A;
- (c) establish and appoint members to an independent citizens' oversight committee in accordance with Sections 15278, 15280, and 15282 of the Act;
- (d) apply the Bond proceeds only to the specific purposes stated in the ballot proposition;

- (e) cause creation of accounts into which bond proceeds shall be deposited; and
- (f) cause the preparation of an annual report pursuant to Government Code Sections 53410 and 53411.

Section 7. Delivery of this Resolution. The Clerk of the Board is hereby directed to send a copy of this Resolution to (1) the Sonoma County Superintendent of Schools, (2) the Sonoma County Registrar of Voters and the Marin County Registrar of Voters (the "County Registrars"), (2) and the Sonoma County Clerk of the Board of Supervisors. Pursuant to Education Code Section 5322, the Resolution shall be received by the County Registrar no later than 88 days prior to the election date, unless otherwise permitted by law.

The County Registrar is hereby requested to print the full text of the ballot measure in the ballot materials as it appears on Appendix A hereto and to publish and post any required notices of election and related deadlines with respect thereto. The Superintendent is hereby authorized to respond to any requests of the County Registrar to facilitate the placement of this measure on the ballot.

Section 8. Consolidation of Election; Request to Provide Services. The County Registrar and the Sonoma County and Marin County Boards of Supervisors are hereby requested to consolidate the election ordered hereby with any and all other elections to be held on June 3, 2014 within the District. Pursuant to Section 5303 of the Education Code and Section 10002 of the Elections Code, the Board of Supervisors of Sonoma County is requested to permit the County Registrar to render all services specified by Section 10418 of the Elections Code relating to the election, for which services the District agrees to reimburse Sonoma County in full from District general funds upon presentation of a bill from the County, such services to include any expenses related to the giving of notice of election, and the mailing of the sample ballot and tax rate statement (described in Section 9401 of the Elections Code).

As provided in Education Code Section 5303, because the District is situated in two counties, the Sonoma County Elections official and the Marin County Elections official shall, by mutual agreement, provide for the performance of the duties relating to the District's bond election. The District hereby agrees to reimburse the County Registrars for such services.

Section 9. Ballot Arguments; Tax Rate Statement. As provided in Elections Code Section 9501, any and all members of this Board are hereby authorized to act as an author of any ballot argument prepared in connection with the election, including a rebuttal argument. The President of the Board, the Superintendent or any designee of the foregoing, are hereby authorized to execute any Tax Rate Statement or other document and to perform all acts necessary to place the bond measure on the ballot.

**Section 10. Maturity Limit of Bonds.** The Bonds may be issued in series by the District from time to time, and each series of Bonds shall have a final maturity which does not exceed any limitations imposed by law. The Bonds shall be issued under the Act, under the provisions of Section 53506 et seq. of the California Government

Code, or under any other provision of law authorizing the issuance of general obligation bonds by school districts.

Section 11. Engagement of Professional Services. The firm of Isom Advisors, a Division of Urban Futures Incorporated, has previously been appointed as the District's financial advisor in connection with the Bonds. The Superintendent is authorized and directed to execute an agreement with the law firm of Jones Hall, A Professional Law Corporation, which firm is hereby appointed to perform legal services in connection with the Bonds, as bond counsel and disclosure counsel, in the form on file with the Superintendent.

**Section 12. Effective Date.** This resolution shall take effect on and after its adoption.

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The foregoing resolution was introduced by Board Member Schafer who moved its adoption, seconded by Member Chlebowski and adopted on roll call by the following vote:

BADDELEY: Absent CHLEBOWSKI: Aye ELLIS Aye SANDERSON: Aye SCHAFER: Aye

WHEREUPON, the President declared the above resolution adopted and

SO ORDERED this 25th day of February, 2014 s/TROY SANDERSON President, Board of Education

ATTEST: Steve Bolman, Secretary