#### **MEASURE SUBMITTED TO THE VOTERS**

#### MUNICIPAL

## TOWN OF ROSS GENERAL MUNICIPAL SERVICES TAX MEASURE D

Shall the ordinance authorizing levy of the general municipal services tax from July 1, 2004 through June 30, 2008, thereby increasing the appropriations limit of the Town of Ross, be adopted?

# TOWN OF ROSS GENERAL MUNICIPAL SERVICES TAX FULL TEXT OF ORDINANCE No. 582 MEASURE D

AN ORDINANCE REENACTING CHAPTER 3.20 TO TITLE 3 OF THE ROSS MUNICIPAL CODE AUTHORIZING LEVY OF A TAX FOR GENERAL MUNICIPAL SERVICES AND AUTHORIZING INCREASE IN THE APPROPRIATIONS LIMIT FOR THE TOWN OF ROSS

THE PEOPLE OF THE TOWN OF ROSS DO ORDAIN AS FOLLOWS:

**SECTION 1**. Chapter 3.20 of the Ross Municipal Code shall extend the general municipal services tax an additional four years to read as follows:

#### CHAPTER 3.20

MUNICIPAL SERVICES TAX OF THE TOWN OF ROSS AND DETERMINATION OF THE APPROPRIATIONS LIMIT

#### SECTIONS:

3.20.010 Determination of Public Interest and Necessity

3.20.020 Maximum Levy; Allowed Methods of Taxation

3.20.030 Hearing, Inclusion in Town Taxes

3.20.040 Collection

3.20.050 Funding and Expending Proceeds

3.20.060 Unexpended Residue

3.20.070 Appropriations limit and Duration of Tax

#### 3.20.010 Determination of Public Interest and Necessity.

If in any fiscal year commencing on or after July 1, 2004, through June 30, 2008, the Town Council shall determine that the cost of providing general municipal services, including but not limited to police and fire protection, administrative expenses, capital improvements, repair and maintenance of streets, curbs, gutters, storm drain facilities, sidewalks, parks, buildings, equipment and other related facilities and activities which are necessary for the public good, welfare and safety, will exceed the amount of funds generated through other revenue and income of the Town for general municipal services, then it may levy taxes for such fiscal year, including taxes on each improved parcel of real property within the Town, in the manner provided herein. These taxes shall be in addition to other taxes allowed by law and shall be effective commencing with the fiscal year 2004. The appropriations limit of the Town of Ross shall, if approved by the voters, be fixed as provided in section 3.20.070 below.

#### 3.20.020 Maximum Levy; Allowed Methods of Taxation.

Each year during the budget hearing and adoption process, the Town Council will determine the total amount of expenditures necessary to provide adequate levels of municipal services or capital improvements, and deduct therefrom the projected revenue to be gathered from sources other than these taxes.

Within the limits set under this section, the Town Council shall determine the total amount to be raised by these taxes, and after determining the amount to be raised, the Town Council shall apportion it among all improved parcels of real property (and/or all utility users) within the Town not exempted by law as follows, and not exceeding the amounts set forth below.

- 1. Dwelling Unit: \$1,000.00 annually per dwelling unit on a parcel; for the purposes of this chapter dwelling unit includes single family residences and does not include residential second units duly registered with the Town or any structure accessory to the primary dwelling utilized for occupancy by family members, occasional guests, or servants.
- 2. Dwelling Unit Under Construction: \$1,000.00 Maximum annually.
- 3. Commercial Non-Residential: \$1,000.00 annually per each parcel utilized for commercial or non-residential purposes; any parcel within the Commercial District used for apartment or other dwelling purposes shall be included in this category.

The record of the Marin County Assessor shall determine whether a structure exists or is under construction, or whether a parcel is subdivided or unimproved.

For each fiscal year the Town Council shall determine the method or methods by which said tax is to be apportioned, levied and collected, and it may be in any legal form, such as a tax based on square footage of the dwelling, size of the lot (either actual or by zoning district), utility user tax, excise or use tax, limited to improved property only.

#### 3.20.030 Hearing and Inclusion in Town Taxes.

Prior to levying any tax under this Chapter in any fiscal year, the Council shall conduct a public hearing on the proposed levy. Such hearing shall be conducted during the budget hearing and adoption process for that year. Notice of such hearing shall be posted on the official bulletin board at Town Hall at least ten (10) days prior to the hearing. All of the information and material which the Town Council intends to consider at such hearing and the amount of any tax to be raised shall be made available to the public in the office of the Town clerk for at least ten (10) days prior to said hearing.

Following said hearing, the Council may adopt a resolution fixing the method or methods and amounts of the tax to be levied.

The owner of the property shall be personally liable for any tax levied under this Chapter.

#### 3.20.040 Collection.

The Town Council may elect to have any tax authorized under this Chapter collected, either by the Town or by the Tax Collector of the County of Marin; or, in the case of any utility tax, by the utility company involved. If the services of the Tax Collector of the County of Marin are selected, the assessment may only be included on the annual tax sent out by such Tax Collector.

#### 3.20.050 Funding and Expending Proceeds.

Proceeds of any tax levied under this chapter shall be paid into the general fund of the Town to be utilized for general governmental purposes.

#### **MEASURE D CONTINUED ON NEXT PAGE**

#### (Full Text of Measure D Continued)

#### 3.20.060 Unexpended Residue.

Unexpended residue of any money raised by the Town under this Chapter may only be used in the succeeding year for the purposes stated in this Chapter, or be returned to the taxpayer on a pro-rata basis as in the manner originally levied, through a reduction in the succeeding years' tax rate.

3.20.070 Change in Appropriations Limit and Duration of Tax.

The appropriations limit for the Town of Ross shall be fixed as the aggregate maximum sum that can be levied pursuant to the provisions of section 3.20.020 above for a four-year period commencing July 1, 2004 and ending June 30, 2008, consistent with the provisions of Article XIIIB, Section 4 of the California Constitution.

**SECTION 2. AMENDMENT OR REPEAL.** This Chapter or any provision thereof may only be amended or repealed by approval of the voters voting on the proposition at an election called to consider such amendment or repeal.

This ordinance shall be adopted, if approved, by a majority of the voters voting on the proposition at an election to be held on March 2, 2004.

**SECTION 3. SEVERABILITY.** If any provision of this Chapter or the application thereof to any person or circumstances is held invalid, such invalidity shall not affect any other provision or application, and to this end the provisions of this chapter are declared to be severable and the severability provisions of Title 1 of the Ross Municipal Code are applicable hereto.

**SECTION 4. EXEMPTIONS.** The tax imposed and levied by this Chapter shall not apply to the use of any property which is legally exempt from the tax. The Town Council may, in addition, from time to time by resolution, adopt exemptions to the taxation measures set forth herein, or modify the rate formulas or methods of collection on any tax consistent with law and the intent of this Chapter which is to raise sufficient funds necessary to fund general municipal services for the Town of Ross.

**SECTION 5. EFFECTIVE DATE.** This ordinance shall take effect and become operative immediately pursuant to the provisions of California Government Code §36937(d).

ADOPTED by the people of the Town of Ross at the regular election held on March 2, 2004.

### IMPARTIAL ANALYSIS BY TOWN ATTORNEY MEASURE D

The ballot measure presented is whether the Town of Ross shall levy a municipal services tax for four years from July 1, 2004, to June 30, 2008, in the manner provided in the ordinance to be voted on and to thereby increase the Town's appropriations limit to fund general governmental services.

The ordinance provides that each year during the budget adoption process, the Town Council shall determine the total amount of expenditures necessary to provide adequate levels of municipal services or capital improvements and to deduct therefrom the projected revenue to be gathered from sources other than the proposed municipal services tax. Once that amount is determined, the Town Council shall, within the maximum limits set within the ordinance, determine the total amount to be raised by the proposed tax and apportion the tax among all improved parcels of real property or utility users within the Town limits.

The ordinance provides for notice and public hearing before the adoption of the tax; its inapplicability to use of property legally exempt from tax; allows for additional exemptions by resolution; sets forth the manner of collection and the increase of the appropriations limit required to fund the tax.

HADDEN ROTH Ross Town Attorney

#### ARGUMENT IN FAVOR OF MEASURE D

Over the past few years, the Town of Ross has worked hard to create a responsive and highly skilled fire and police department. We've boosted salaries to levels comparable with other Marin communities, so we can recruit, train and retain talented and committed public safety personnel. We've made a sound and substantial investment of hundreds of thousands of dollars for the equipment necessary to protect our lives and property.

In 1984, Ross voters first chose to support additional taxes rather than risk reductions in the services provided by public safety. Every four years since, voters have resoundingly endorsed this tax.

The municipal services tax is critical to the Town's operation. Despite the Council's continued conservative fiscal practices, our limited revenue sources cannot keep pace with skyrocketing costs, including retirement and health insurance, and a \$170,000 workers' compensation insurance increase since 2001. The State of California is poised to take another \$100,000 of our revenue. Without this tax, the Town would inevitably confront significant reductions in police and fire protection services.

While more than two-thirds of the Town of Ross budget supports the operation of its Public Safety Department, this ballot measure also provides necessary funds for the maintenance of Town streets, parks and trees.

While this measure sets the maximum levy at \$1,000 a year, the Council will hold a public hearing each year to set the rate for the coming year. It is likely that the actual rate will progress toward its upper limit by the end of the four year period. This parcel tax will again require voter approval in 2008 to remain in effect for future years.

Vote "YES" on Measure D to maintain strong, local fire and police services. The Town Council supports this measure.

s/ David F. Zorensky, Mayor

s/ Jeanne Barr, Mayor Pro Tempore

s/ Thomas Byrnes, Council Member

s/ William "Tony" Curtiss, Council Member

s/ John J. Gray, Council Member

## NO ARGUMENT AGAINST THIS MEASURE WAS SUBMITTED

**END OF MEASURE D**