



# City of Larkspur

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Website: [www.cityoflarkspur.org](http://www.cityoflarkspur.org)

August 3, 2016

Foreperson John Mann  
County of Marin Grand Jury  
3501 Civic Center Drive, Room 275  
San Rafael, CA 94903

Dear Foreperson Mann,

Enclosed please find the City of Larkspur's response to the Grand Jury Report "*Marin Human Sex Trafficking Challenge: It's Happening in Our Backyard.*" The response has been signed by Larkspur Mayor Catherine Way.

If there is anything else you need from the City please let me know. My phone is 927-5002.

Yours truly,

Cynthia Huisman, CMC  
Larkspur City Clerk



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Dear Foreperson Mann:

At its regular meeting July 20, 2016, the Larkspur City Council reviewed the report entitled *Marin's Human Sex Trafficking Challenge: It's Happening in Our Backyard*. We thank the Civil Grand Jury for its service to the people of Marin.

The report requests the City of Larkspur to respond to Findings 1-13 and Recommendations 1-7 of the report. The City's response is provided below. The Central Marin Police Authority provides police services for the City. Please note that some recommendations asked of the City of Larkspur call for action by agencies other than the City of Larkspur, including the Central Marin Police Authority and the Marin County Office of Education. The City of Larkspur has noted where recommendations would require implementation on the part of these entities.

Should the members of the Grand Jury require additional information, please contact City of Larkspur Mayor Catherine Way at 415-927-5002 or [cway@cityoflarkspur.org](mailto:cway@cityoflarkspur.org).

Sincerely,  
Catherine Way

Mayor  
City of Larkspur

## RESPONSE TO GRAND JURY REPORT

Report Title: Marin's Hidden Human Sex Trafficking Challenge: It's Happening In Our Backyard

Report Date: June 16, 2016

Agenda Date: July 20, 2016

Response by: Catherine Way

Title: Mayor of the City of Larkspur

### FINDINGS

- We agree with findings numbered: F3, F8, F9, F10, F11, and F12
- We disagree *partially* with the findings numbered: F1, F2, F4, F5, F6, F7 and F13

### RECOMMENDATIONS

- Recommendations numbered R1 and R2 have been implemented.
- Recommendations numbered R3, R5, and R6 require further analysis.
- Recommendations numbered R4 and R7 will not be implemented because they are not warranted or are not reasonable.

Date: August , 2016

Signed: \_\_\_\_\_

Number of pages attached 4

## FINDINGS:

- F1. "Human Sex Trafficking is mostly unrecognized, under-reported, and rarely subject to intervention in Marin."**

Response: The respondent disagrees partially with the finding. This finding is ambiguous and the report does not include sufficient data or evidence to support this claim. Human sex trafficking is recognized by the Central Marin Police Authority and handled appropriately. Whether it is under-reported needs to be substantiated with facts. All known instances of human sex trafficking are subject to intervention and are handled accordingly by the Central Marin Police Authority.

- F2. "A significant number of human sex trafficking victims are from Marin, not just transients imported from other areas."**

Response: The respondent disagrees partially with the finding. This finding is ambiguous and the term "significant number" is vague. We do know that some victims are from Marin. Whether this number as a percentage of total victims is a significant number depends on the objective of using such a number. For instance, what constitutes a significant number may change based on if the purpose is the prevention of human sex trafficking, enforcement of anti-trafficking laws, or assisting human trafficking victims to locate social services.

- F3. "Reports from two Marin County victim advocate organizations show that approximately 30% of the victims they aid are under the age of 18."**

Response: The respondent agrees with the finding, even though the respondent has no direct knowledge of the reports mentioned or their accuracy.

- F4. "Some Marin County law enforcement officers still believe some human trafficking victims are criminals."**

Response: The respondent disagrees partially with the finding. The City is not familiar with the beliefs of every law enforcement officer in Marin County, but can state that the Central Marin Police Authority understands that victims of human trafficking are not criminals.

- F5. "State law mandates that officers receive two hours of training on human trafficking and some Marin agencies may not be complying with this law."**

Response: The respondent disagrees partially with the finding. The City is not familiar with operations of every law enforcement agency in Marin County, and thus cannot provide comment on the accuracy of this statement County-wide, but can state that Central Marin Police Authority officers are in compliance with the training required under California State Proposition 35.

- F6. “Training of Marin County law enforcement on the *Marin County Uniform Law Enforcement Protocol for Human Trafficking* has been inconsistent across agencies.”**

Response: The respondent disagrees partially with the finding. The Central Marin Police Authority cannot speak on behalf of the other Marin County law enforcement organizations, but can state that the *Marin County Uniform Law Enforcement Protocol for Human Trafficking* is included in the Central Marin Police Authority policies and procedures and is reviewed by its employees.

- F7. “Law enforcement officers and others who are closest to human trafficking believe the California mandated two-hour POST training video on human trafficking is not sufficient.”**

Response: The respondent disagrees partially with the finding. While the Central Marin Police Authority recognizes that additional training in all areas of service often benefits law enforcement officers, the Central Marin Police Authority has found that the POST training video is sufficient to train officers in the handling of this matter.

- F8. “Marin law enforcement agencies rarely use multidisciplinary training, incorporating collaboration between Children Family Services (CFS), the District Attorney, law enforcement experts, and possibly victims.”**

Response: The respondent agrees with the finding.

- F9. “Training for firefighters and EMS professionals in recognizing human trafficking victims and reporting the crime is inconsistent in Marin.”**

Response: The respondent agrees with the finding, even though the respondent has no direct knowledge regarding training for firefighters and EMS professionals throughout the County of Marin.

- F10. “It is difficult to determine the extent of human trafficking in Marin because of inconsistent classification and definitions of the crime, as well as the lack of a central clearinghouse for this data.”**

Response: The respondent agrees with the finding.

- F11. “The Marin County school districts do not provide education on a systematic basis for students, parents, and teachers in recognizing signs of human trafficking.”**

Response: The respondent agrees with the finding, even though the respondent has no direct knowledge regarding education provided by the Marin County school districts.

- F12. “Human trafficking outreach has been fragmented and is currently insufficient in reaching critical audiences.”**

Response: The respondent agrees with the finding.

- F13. “The Marin County Coalition to End Human Trafficking Coalition (sic) needs dedicated resources to make it more effective.”**

Response: The respondent disagrees partially with the finding. While the Central Marin Police Authority recognizes that more dedicated resources and funding could make the Marin County Coalition more effective, the City does not agree that it the Central Marin Police Authority “needs” more dedicated resources to become more effective.

## **RECOMMENDATIONS**

**The 2015/2016 Marin County Civil Grand Jury recommends that:**

- R1. “All law enforcement officers should be consistently trained in the *Marin County Uniform Law Enforcement Protocol for Human Trafficking*.”**

Response: The recommendation has been implemented by the Central Marin Police Authority.

- R2. “All Marin law enforcement agency heads should ensure their officers receive the California mandated two hour human trafficking training.”**

Response: The recommendation has been implemented by the Central Marin Police Authority.

- R3. “The Board of Supervisors should convene a local group of human trafficking experts (including CFS, law enforcement subject experts, FBI, victim advocates, DA’s, and perhaps a victim) to create a multidisciplinary training presentation. This training should include the unique roles of all County personnel, resources, and processes in addressing human trafficking. Additional resources will be needed to support this training as none are devoted to this task now. This training should include information on the trafficking of females and males, as well as LGBTQ.”**

Response: The recommendation requires further analysis by the Board of Supervisors. The Central Marin Police Authority has communicated to the City that it would be willing to participate in trainings put on by “human trafficking experts” should such training be created.

- R4. “Once this multi-disciplinary training package is completed, Marin County law enforcement agencies should ensure that all Marin law enforcement officers be trained.”**

Response: The recommendation has not been implemented by the Central Marin Police Authority. The Central Marin Police Authority has communicated to the City that this

recommendation will be implemented in the future if a multi-disciplinary training package is created.

- R5. “Marin County fire departments should ensure that all EMS personnel are trained in recognizing human trafficking and how to report it, and incorporate this in their annual training.”**

Response: This recommendation requires further analysis. The Larkspur Fire Department will review existing EMS trainings and identify if there are opportunities to incorporate recognizing and reporting human sex trafficking in these trainings by December 2016. The Larkspur Fire Department did send staff materials on how to identify and report human sex trafficking in March 2016.

- R6. “The Board of Supervisors should fund the creation of a database that systemically tracks adult and minor victims, using consistent classification and shared definitions to properly identify the victim and the crime, as well as document its prevalence. Data should be gathered from any organization dealing with trafficking victims, including law enforcement agencies, government agencies (e.g. Marin County Health and Human Services), civic organizations, and victim advocate organizations.**

Response: This recommendation requires further analysis by the Board of Supervisors. The Central Marin Police Authority has communicated to the City would be willing to provide data for the database should it be created.

- R7. “Marin County Office of Education should work with the Marin County School/Law Enforcement Partnership to develop educational programs to ensure that students, parents, and teachers are trained in recognizing the signs of human trafficking and where they can find help.”**

Response: This recommendation will not be implemented by the City of Larkspur. The City of Larkspur does not have the ability or the authority to implement a recommendation that requires the analysis and participation of two government agencies to which it does not belong.