December 10, 2019

Honorable Board of Supervisors
Marin County Civic Center
San Rafael, CA 94903

Re: Agreement with Nielsen, Merksamer, Parrinello, Gross, & Leoni, LLP for Legislative Representation and Consultant Services

Dear Supervisors:

RECOMMENDATION
Authorize President to execute Agreement for one year, beginning January 1, 2020 through December 31, 2020, for legislative representation and consultant services.

SUMMARY
Thirty percent of the County’s budget is supported by state revenues. To protect these revenues and to effectively implement our State legislative program, we have contracted with Nielsen, Merksamer, Parrinello, Gross, & Leoni, LLP.

In 2015, the County initiated a Request for Proposal (RFP) for these legislative advocacy services. Nielsen, Merksamer, Parrinello, Gross, & Leoni, LLP was selected to provide these services to the County of Marin from January 1, 2016 through December 31, 2017. The County continued services at the same rate of $180,000 per year for an additional two years through December 31, 2019.

Today, we are recommending an additional year of services from January 1, 2020 through December 31, 2020. We plan to issue a new RFP in 2020 to inform any legislative representation and consultant services contract going forward.

FISCAL IMPACT
This contract is a one-year contract for $180,000 per year. Funds are included in the County Administrator’s budget for this purpose.

Please feel free to contact us should you have any questions or concerns.

Submitted by:

Reviewed by:

Daniel Eilerman
Assistant County Administrator

Matthew H. Hymel
County Administrator

Munis Document: 32000870
COUNTY OF MARIN
PROFESSIONAL SERVICES CONTRACT
2015 - Edition 1

THIS CONTRACT is made and entered into this 1st day of January, 2020, by and between the COUNTY OF MARIN, hereinafter referred to as "County" and Nielsen, Merksamer, Parrinello, Gross, & Leoni, LLP, hereinafter referred to as "Contractor."

RECITALS:
WHEREAS, County desires to retain a person or firm to provide the following service: Contractor agrees to provide legislative services described in Exhibit A attached hereto and by this reference made a part hereof; and

WHEREAS, Contractor warrants that it is qualified and competent to render the aforesaid services;

NOW, THEREFORE, for and in consideration of the Contract made, and the payments to be made by County, the parties agree to the following:

1. SCOPE OF SERVICES:
Contractor agrees to provide all of the services described in Exhibit A attached hereto and by this reference made a part hereof.

2. FURNISHED SERVICES:
The County agrees to:
   A. Guarantee access to and make provisions for the Contractor to enter upon public and private lands as required to perform their work.
   B. Make available all pertinent data and records for review.
   C. Provide general bid and Contract forms and special provisions format when needed.

3. FEES AND PAYMENT SCHEDULE:
The fees and payment schedule for furnishing services under this Contract shall be based on the rate schedule which is attached hereto as Exhibit B and by this reference incorporated herein. Said fees shall remain in effect for the entire term of the Contract. Contractor shall provide County with his/her/its Federal Tax I.D. number prior to submitting the first invoice.

4. MAXIMUM COST TO COUNTY:
In no event will the cost to County for the services to be provided herein exceed the maximum sum of $180,000.00 including direct non-salary expenses. As set forth in section 14 of this Contract, should the funding source for this Contract be reduced, Contractor agrees that this maximum cost to County may be amended by written notice from County to reflect that reduction.

5. TIME OF CONTRACT:
This Contract shall commence on January 1, and shall terminate on December 31, 2020. Certificate(s) of Insurance must be current on day Contract commences and if scheduled to lapse prior to termination date, must be automatically updated before final payment may be made to Contractor. The final invoice must be submitted within 30 days of completion of the stated scope of services.

6. INSURANCE:
Commercial General Liability:
The Contractor shall maintain a commercial general liability insurance policy in the amount of $1,000,000 ($2,000,000 aggregate). The County shall be named as an additional insured on the commercial general liability policy.
Commercial Automobile Liability:
Where the services to be provided under this Contract involve or require the use of any type of vehicle by Contractor, Contractor shall provide comprehensive business or commercial automobile liability coverage, including non-owned and hired automobile liability, in the amount of $1,000,000.00.

Workers’ Compensation:
The Contractor acknowledges the State of California requires every employer to be insured against liability for workers’ compensation or to undertake self-insurance in accordance with the provisions of the Labor Code. If Contractor has employees, a copy of the certificate evidencing such insurance, a letter of self-insurance, or a copy of the Certificate of Consent to Self-Insure shall be provided to County prior to commencement of work.

Errors and Omissions, Professional Liability or Malpractice Insurance.
Contractor may be required to carry errors and omissions, professional liability or malpractice insurance.

All policies shall remain in force through the life of this Contract and shall be payable on a "per occurrence" basis unless County specifically consents to a "claims made" basis. The insurer shall supply County adequate proof of insurance and/or a certificate of insurance evidencing coverages and limits prior to commencement of work. Should any of the required insurance policies in this Contract be cancelled or non-renewed, it is the Contractor’s duty to notify the County immediately upon receipt of the notice of cancellation or non-renewal.

If Contractor does not carry a required insurance coverage and/or does not meet the required limits, the coverage limits and deductibles shall be set forth on a waiver, Exhibit C, attached hereto.

Failure to provide and maintain the insurance required by this Contract will constitute a material breach of this Contract. In addition to any other available remedies, County may suspend payment to the Contractor for any services provided during any time that insurance was not in effect and until such time as the Contractor provides adequate evidence that Contractor has obtained the required coverage.

7. **ANTI DISCRIMINATION AND ANTI HARASSMENT:**

Contractor and/or any subcontractor shall not unlawfully discriminate against or harass any individual including, but not limited to, any employee or volunteer of the County of Marin based on race, color, religion, nationality, sex, sexual orientation, age or condition of disability. Contractor and/or any subcontractor understands and agrees that Contractor and/or any subcontractor is bound by and will comply with the anti discrimination and anti harassment mandates of all Federal, State and local statutes, regulations and ordinances including, but not limited to, County of Marin Personnel Management Regulation (PMR) 21.

8. **SUBCONTRACTING:**

The Contractor shall not subcontract nor assign any portion of the work required by this Contract without prior written approval of the County except for any subcontract work identified herein. If Contractor hires a subcontractor under this Contract, Contractor shall require subcontractor to provide and maintain insurance coverage(s) identical to what is required of Contractor under this Contract and shall require subcontractor to name Contractor and County of Marin as an additional insured under this Contract for general liability. It shall be Contractor's responsibility to collect and maintain current evidence of insurance provided by its subcontractors and shall forward to the County evidence of same.

9. **ASSIGNMENT:**

The rights, responsibilities and duties under this Contract are personal to the Contractor and may not be transferred or assigned without the express prior written consent of the County.

10. **LICENSING AND PERMITS:**

The Contractor shall maintain the appropriate licenses throughout the life of this Contract. Contractor shall also obtain any and all permits which might be required by the work to be performed herein.
11. **BOOKS OF RECORD AND AUDIT PROVISION:**

Contractor shall maintain on a current basis complete books and records relating to this Contract. Such records shall include, but not be limited to, documents supporting all bids, all income and all expenditures. The books and records shall be original entry books with a general ledger itemizing all debits and credits for the work on this Contract. In addition, Contractor shall maintain detailed payroll records including all subsistence, travel and field expenses, and canceled checks, receipts and invoices for all items. These documents and records shall be retained for at least five years from the completion of this Contract. Contractor will permit County to audit all books, accounts or records relating to this Contract or all books, accounts or records of any business entities controlled by Contractor who participated in this Contract in any way. Any audit may be conducted on Contractor's premises or, at County's option, Contractor shall provide all books and records within a maximum of fifteen (15) days upon receipt of written notice from County. Contractor shall refund any monies erroneously charged.

12. **WORK PRODUCT/PRE-EXISTING WORK PRODUCT OF CONTRACTOR:**

Any and all work product resulting from this Contract is commissioned by the County of Marin as a work for hire. The County of Marin shall be considered, for all purposes, the author of the work product and shall have all rights of authorship to the work, including, but not limited to, the exclusive right to use, publish, reproduce, copy and make derivative use of, the work product or otherwise grant others limited rights to use the work product.

To the extent Contractor incorporates into the work product any pre-existing work product owned by Contractor, Contractor hereby acknowledges and agrees that ownership of such work product shall be transferred to the County of Marin.

13. **TERMINATION:**

A. If the Contractor fails to provide in any manner the services required under this Contract or otherwise fails to comply with the terms of this Contract or violates any ordinance, regulation or other law which applies to its performance herein, the County may terminate this Contract by giving five (5) calendar days written notice to the party involved.

B. The Contractor shall be excused for failure to perform services herein if such services are prevented by acts of God, strikes, labor disputes or other forces over which the Contractor has no control.

C. Either party hereto may terminate this Contract for any reason by giving thirty (30) calendar days written notice to the other parties. Notice of termination shall be by written notice to the other parties and be sent by registered mail.

D. In the event of termination not the fault of the Contractor, the Contractor shall be paid for services performed to the date of termination in accordance with the terms of this Contract so long as proof of required insurance is provided for the periods covered in the Contract or Amendment(s).

14. **APPROPRIATIONS:**

The County's performance and obligation to pay under this Contract is contingent upon an annual appropriation by the Marin County Board of Supervisors, the State of California or other third party. Should the funds not be appropriated County may terminate this Contract with respect to those payments for which such funds are not appropriated. County will give Contractor thirty (30) days' written notice of such termination. All obligations of County to make payments after the termination date will cease.

Where the funding source for this Contract is contingent upon an annual appropriation or grant from the Marin County Board of Supervisors, the State of California or other third party, County's performance and obligation to pay under this Contract is limited by the availability of those funds. Should the funding source for this Contract be eliminated or reduced, upon written notice to Contractor, County may reduce the Maximum Cost to County identified in section 4 to reflect that elimination or reduction.
15. **RELATIONSHIP BETWEEN THE PARTIES:**

It is expressly understood that in the performance of the services herein, the Contractor, and the agents and employees thereof, shall act in an independent capacity and as an independent Contractor and not as officers, employees or agents of the County. Contractor shall be solely responsible to pay all required taxes, including but not limited to, all withholding social security, and workers' compensation.

16. **AMENDMENT:**

This Contract may be amended or modified only by written Contract of all parties.

17. **ASSIGNMENT OF PERSONNEL:**

The Contractor shall not substitute any personnel for those specifically named in its proposal unless personnel with substantially equal or better qualifications and experience are provided, acceptable to County, as is evidenced in writing.

18. **JURISDICTION AND VENUE:**

This Contract shall be construed in accordance with the laws of the State of California and the parties hereto agree that venue shall be in Marin County, California.

19. **INDEMNIFICATION:**

Contractor agrees to indemnify, defend, and hold County, its employees, officers, and agents, harmless from any and all liabilities including, but not limited to, litigation costs and attorney's fees arising from any and all claims and losses to anyone who may be injured or damaged by reason of Contractor's negligence, recklessness or willful misconduct in the performance of this Contract.

20. **COMPLIANCE WITH APPLICABLE LAWS:**

The Contractor shall comply with any and all Federal, State and local laws and resolutions: including, but not limited to the County of Marin Nuclear Free Zone, Living Wage Ordinance, and Board of Supervisors Resolution #2005-97 prohibiting the off-shoring of professional services involving employee/retiree medical and financial data affecting services covered by this Contract. Copies of any of the above-referenced local laws and resolutions may be secured from the Contract Manager referenced in section 21. In addition, the following NOTICES may apply:

1. Pursuant to California Franchise Tax Board regulations, County will automatically withhold 7% from all payments made to vendors who are non-residents of California.

2. Contractor agrees to meet all applicable program access and physical accessibility requirements under State and Federal laws as may apply to services, programs or activities for the benefit of the public.

3. For Contracts involving any State or Federal grant funds, Exhibit D must be attached. Exhibit D shall consist of the printout results obtained by search of the System for Award Management at [www.sam.gov](http://www.sam.gov).

**Exhibit D - Debarment Certification**

By signing and submitting this Contract, the Contractor is agreeing to abide by the debarment requirements as set out below.

- The certification in this clause is a material representation of fact relied upon by County.

- The Contractor shall provide immediate written notice to County if at any time the Contractor learns that its certification was erroneous or has become erroneous by reason of changed circumstances.

- Contractor certifies that none of its principals, affiliates, agents, representatives or contractors are excluded, disqualified or ineligible for the award of contracts by any Federal agency and Contractor further certifies to the best of its knowledge and belief, that it and its principals:
• Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal Department or Agency;

• Have not been convicted within the preceding three-years of any of the offenses listed in 2 CFR 180.800(a) or had a civil judgment rendered against it for one of those offenses within that time period;

• Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or Local) with commission of any of the offenses listed in 2 CFR 180.800(a);

• Have not had one or more public transactions (Federal, State, or Local) terminated within the preceding three-years for cause or default.

• The Contractor agrees by signing this Contract that it will not knowingly enter into any subcontract or covered transaction with a person who is proposed for debarment, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction.

• Any subcontractor will provide a debarment certification that includes the debarment clause as noted in preceding bullets above, without modification.

21. NOTICES:

This Contract shall be managed and administered on County’s behalf by the Department Contract Manager named below. All invoices shall be submitted and approved by this Department and all notices shall be given to County at the following location:

Daniel Eileman
Contract Manager: Assistant County Administrator
3501 Civic Center Drive, Rm 325
Dept./Location: San Rafael, CA 94903
Telephone No.: 415-473-7364

Notices shall be given to Contractor at the following address:

Contractor: James Gross/Michelle Rubalcava
Nielsen, Merksamer, Parrinello, Gross & Leoni, LLP
Address: 1415 L Street
Suite 1200
Sacramento, CA 95814

Telephone No.: (916) 446-6752

22. ACKNOWLEDGEMENT OF EXHIBITS

☐ Check applicable Exhibits

| EXHIBIT A | Scope of Services |
| EXHIBIT B | Fees and Payment |
| EXHIBIT C | Insurance Reduction/Waiver |
| EXHIBIT D | Contractor's Debarment Certification |
| EXHIBIT E | Subcontractor's Debarment Certification |

CONTRACTOR'S INITIALS: JEE

IN WITNESS WHEREOF, the parties have executed this Contract on the date first above written.

CONTRACTOR: James Gross
By: Partner
Name:
Title:

APPROVED BY COUNTY OF MARIN:
Kate Sears, President, Board of Supervisors

By: Kate Sears, President, Board of Supervisors

Revised 20150105
EXHIBIT "A"
SCOPE OF SERVICES (required)

Duties

Contractor shall provide special knowledge, advice, services and skill, and shall do each of the following:

a. Provide County timely information regarding State legislation and administrative matters significantly affecting County program responsibilities, authority and resources;
b. Provide County advice regarding effective strategies for promoting County interests and priorities within the legislative and executive branches of State government;
c. Represent County in public and private meetings of State legislative and administrative officials, committees and bodies, including representation in legislative committee hearings and hearings of administrative regulatory bodies;
d. Assist County in securing enactment of County-sponsored legislative proposals and in securing the allocation of State funds to the County as a part of the annual State budget process. For County-sponsored issues, work with County staff to draft legislation, to develop and implement strategies for passage through the Legislature and for signature by the Governor, and to secure the introduction (including finding needed authors) and passage of such legislative proposals;
e. Advance the County's interests and positions on legislative and administrative issues through direct contact with State Legislators and staff; the Governor and staff; State agencies; and Associations, including the California State Association of Counties, the Urban Counties Caucus, and others to develop the legislative support needed to advance the County's interests;
f. Making direct contact with the Legislature, Administration and others shall include, but not limited to:
   • Writing letters, talking points and legislative analyses. For example, writing letters on all positions taken for every committee hearing, floor hearing, and, if relevant, to the Administration;
   • Testifying at legislative, regulatory and budget hearings on issues that are of interest to the County;
   • Meeting and making personal contacts with relevant persons and organizations;
g. Based on the position of the County, negotiate with others for amendments sought by the County; actively work against advancement of issues opposed by the County, and aid advancement of those issues supported by the County;
h. In order to identify issues of concern to the County and to advance the County's interests, maintain strong working relationships with relevant associations and caucuses such as the California State Association of Counties and the Urban Counties Caucus through regular participation in those associations and caucuses.
i. Consult with County Administrator to produce for review by the Board of Supervisors a work program for the ensuing year that will describe specifically the sponsorship proposals and advocacy efforts to be undertaken by Contractor. This work program shall be referred to as County's "Legislative Program" for the affected calendar year;
j. From time to time upon County's request and as permitted by law, arrange for meetings involving County officials in Sacramento or other locations in California;
k. Facilitate the participation of key County officials in State-level activities significantly affecting programmatic and fiscal relationships between the State and the County;
l. Monitor and report on the State Budget and work when appropriate to secure or protect funding per the County's interests. Continuously monitor, identify, analyze and track state legislation, budget issues, funding opportunities and administrative/regulatory changes to determine the impacts on the County;
m. Meet in Marin with County officials when necessary or when requested by the County;
n. Assist County in dealing with excess ERAF (Education Revenue Augmentation Fund) and property tax-related issues, affordable housing, climate change, cap and trade, transportation, health care, pension reform and other issues;
o. Provide an annual end of session report, summarizing the Contractor's work on behalf of the County and significant actions by the legislature and the administration including, 1) budget actions of importance to the County, 2) major legislative activity of consequence to the County, and 3) results of County legislative requests;
p. Comply with all State or other laws regulating the activities of registered lobbyists, and prepare on the County's behalf such reports of lobbyist employers as may be required of the County by State law or administrative requirements.
EXHIBIT “A-1”

NIELSEN, MERKSAMER, PARRINELLO, GROSS & LEONI, LLP
CLIENTS FOR WHOM A WAIVER IS REQUIRED

PG&E – electrical and gas utilities issues; tax issues

WASTE MANAGEMENT – waste disposal and franchising issues

SAN DIEGO COUNTY – general governmental issues
COUNTY shall pay CONTRACTOR as follows:

(1) BASE CONTRACT FEE. COUNTY shall pay CONTRACTOR a contract fee of $15,000.00 per month not to exceed $180,000.00 during the term of the contract. CONTRACTOR shall submit requests for payment via invoice net 30 following provision of services.

(2) MILEAGE. COUNTY shall not pay CONTRACTOR for travel by private, leased or hired vehicle as required by this Contract.

(3) TRAVEL COSTS. COUNTY shall not pay CONTRACTOR for meals, lodging or other travel costs not included in this Contract. AUTHORIZATION REQUIRED. Services performed by CONTRACTOR and not authorized in this Contract shall not be paid for by COUNTY. Payment for additional services shall be made to CONTRACTOR by COUNTY if, and only if, this Contract is amended by both parties in advance of performing additional services.

(4) MAXIMUM CONTRACT AMOUNT. The maximum term of this Contract is December 30, 2020. The maximum amount payable to Contractor under this Contract for this period shall not exceed $180,000.00.